

School Funding 2024/25

Schools' Forum Date	14 th September 2023
Type of Decision	For decision
Background Documents	<p>Announcement on 17th July 2023 of LA level 2024-25 indicative DSG Link</p> <p>The 2024/25 NFF Policy document Link and LA indicative 2024/25 DSG Allocations Link</p> <p>The DfE's indicative school level 2024/25 figures Link</p> <p>Announcement on 13th July 2023 about Teachers pay additional grant Link</p>
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Purpose of Report	To set out the implications of government indicative announcements on school funding for 2024/25 and to seek agreement from the Forum on the funding formula method to use for Gloucestershire schools and academies
Key Recommendations	<p>Recommendation 1 That a top-slice of the schools block for growth of £0.934m is agreed for 2024/25.</p> <p>Recommendation 2: The Schools Forum agree the basis on which the formula will be allocated for 2024/25 in line with their previous stated intention to match the National Funding Formula (NFF) method as closely as possible and to utilise any surplus remaining in the schools block to support the 1 in 30 model. If there is any shortfall in the funding needed, that will be covered by reducing all NFF factor rates (except the MPPL) by the same percentage.</p>
Resource Implications	Funding announcements relate to 2024/25 indicative increases in DSG funding. Exact amounts for Gloucestershire are not due to be announced until December 2023.

1 Introduction

On the 17th July 2023 Nick Gibb the Minister of State for Schools announced the indicative DSG for the Schools Block, High Needs Block and Central Services Block. The DSG figures released are indicative only at this stage. Final DSG figures will be released in December 2023 along with the Early Years Block and the October 2023 pupil census and other census data that are used to determine schools' actual budget allocations for 2024/25.

Teachers pay additional grant

The DfE have also announced additional grant funding for schools' teachers' pay costs. This additional funding will be paid as a separate grant in 2023/24 (covering September 2023 to March 2024) and in 2024/25 (covering the whole year) and will be on top of the NFF in both 2023/24 and 2024/25. The DfE's aim is to incorporate the grant into core budget allocations for 2025/26 as part of the schools NFF.

Further information about the teachers' pay additional grant (TPAG) including allocations for mainstream schools is available at:

<https://www.gov.uk/government/publications/teachers-pay-additional-grant-2023-to-2024> .

Key information about the grant is:

The mainstream schools' base funding rates for 2023 to 2024 financial year are:

- a basic per-pupil rate of £36 for primary pupils, including pupils in reception
- a basic per-pupil rate of £50 for key stage 3 pupils
- a basic per-pupil rate of £57 for key stage 4 pupils
- a lump sum of £1,345
- an FSM6 per-pupil rate of £31 per eligible primary pupil
- an FSM6 per-pupil rate of £45 per eligible secondary pupil

The 2023/24 payments will be made in November 2023.

Funding for Alternative Provision and special schools will be allocated to local authorities based on £260 per place for 2023/24. Local authorities will have flexibility in how they pass on the funding allocations for special schools and AP schools to individual providers. This flexibility recognises that the teachers' pay costs faced by special schools and AP schools vary considerably between individual providers, depending in part on the complexity of the pupil needs that they serve. Local authorities should therefore consult with eligible schools before deciding their methodology for allocating TPAG funding. A consultation will therefore be carried out and a proposal for allocation presented at the November Forum meeting.

2 Indicative 2024/25 DSG allocations

The indicative 2024/25 DSG allocations (before any changes for the updated census data that will be announced in December 2023) are shown below:

<u>2024/25 Indicative DSG Block Summary</u>	Schools	High Needs	Central School Services	Early Years	Total
	£m	£m	£m	£m	£m
23/24 Gross DSG (as at 01/08/2023)	455.425	93.232	3.077	37.829	589.563
23/24 Mainstream Schools Additional Grant (MSAG)	15.296				15.296
23/24 DSG & MSAG	470.721	93.232	3.077	37.829	604.859
24/25 Indicative DSG Block Funding	483.684	96.401	3.198	37.829	621.112
Change	12.963	3.169	0.121	0.000	16.253
% Change	2.8%	3.4%	3.9%	0.0%	2.7%

2024/25 Early Years block funding will not be announced until December 2023, so that block is included above at its current 2023/24 level.

For comparison purposes, in 2023/24 at indicative budget stage the increases were: 1.9% Schools Block; 5.6% High Needs Block; 2.5% Central School Services; 2.3% total.

The final DSG position will be presented at the 11th January 2024 Schools Forum meeting after being updated for the final DSG and revised pupil data due to be announced in December 2023.

In the last two years there have also been adjustments following increases to education spending announced through the Autumn statement, which have been delivered through additional grants. At this stage it is unclear whether this is likely, particularly given the announcement of the Teacher Pay Grant.

3 Growth Fund

In line with DfE requirements, the growth fund is topsliced from the schools block of the DSG to provide funding for new classes required as a result of a shortage of basic need places and for start up costs for any new schools opening in the year. On current information and using the 2024/25 NFF Basic Need AWPU rates, the growth fund needed for 2024/25 is £0.934m, this is £0.066m less than 2023/24.

Recommendation 1: That a top-slice of the schools block for growth of £0.934m is agreed for 2024/25.

4 The NFF and Gloucestershire Schools Funding Formula

There is currently no definitive date by when all schools funding will be via a Direct NFF, however the Department for Education (DfE) have previously stated this will be not later than 2027/28.

2024/25 is the second year of transition towards a Direct Formula, with the DfE implementing required changes to ensure local authorities start moving closer to a Direct NFF where they have not already done so. For those LAs not currently mirroring the NFF, they will in 2024/25 be required to move their local formulae factors a further 10% closer to the NFF values, compared to where they were in 2023/24.

In Gloucestershire we are already mirroring the NFF as closely as possible so the local authority and School Forum's role in the distribution of school funding remains unchanged for 2024/25.

Following the first year of transition, the number of local authorities that mirror the schools NFF increased significantly from just over half in 2022-23, to just over two-thirds in 2023-24. Of the 72 local authorities that were not mirroring the NFF in 2022-23, 61 chose to move their local formula closer to the NFF than required.

The DfE have published [indicative 2024/25 school level figures](#) which illustrate the impact of the notional NFF for each school. However, these figures are based on data from the October 2022 census while actual budgets schools will receive will be based on the October 2023 school census and other census data for additional

needs, so the final figures will be subject to adjustment after the 2023 census is completed.

The deadline for issuing school budgets for 2024/25 is the 29th of February 2024.

The key National Funding Formula (NFF) changes for 2024/25 are:

The mainstream schools additional grant (MSAG) from 2023/24 has been rolled into the 2024/25 NFF and DSG.

NFF Core factors (such as basic per-pupil funding, and the lump sum that all schools attract) will increase by 2.4%.

The DfE have introduced a national formula factor for split site funding for 2024/25 that replaces locally determined funding formulas that have been used in previous years. The 2024/25 split site formula provides more funding than previously.

The NFF funding floor for 2024/25 has again been set at 0.5%. Local authorities apply the funding floor through the Minimum Funding Guarantee (MFG) and in 2024/25 are allowed to set the MFG anywhere between 0% and +0.5%. However, to match the MFG as close as possible to the NFF methodology the MFG will need to be set at 0.5%. A breakdown by sector and school number on roll (NOR) of the schools receiving MFG based on the indicative NFF in 2024/25 is shown in Annex A. There has been an overall net reduction of 32 schools on the MFG since last year, (32 less in Primary and no change in Secondary).

The funding rates for the 2023/24 Minimum Per Pupil Level (MPPL) have first been increased by £143 primary and £195 secondary to take into account the rolling into the NFF of the 2023/24 mainstream schools additional grant. They have then been increased by 0.5% for 2024/25 to £4,655 for primary schools and £6,050 for Secondary schools. A breakdown by sector and school number on roll (NOR) of the schools requiring MPPL uplifts in 2024/25 is shown in Annex A. There has been an overall reduction of 3 schools requiring MPPL since last year, (3 less in Primary and no change in Secondary).

The DfE are recommending local authorities review their notional SEN formula with their schools forums and where necessary update this for 2024/25. A separate paper will be presented on this.

NFF 2024/25 formula factor rates published by the DfE

The increases in the government's NFF rates are shown below:

NFF and Mainstream Schools additional grant increase from 23/24 to 24/25	As per DfE Published tables Excludes Are Cost Adjustment (ACA)					
	2023/24	2023/24	2023/24	2024/25	Overall	Overall
	DfE Rate	Mainstream Schools	DSG & MSAG	NFF	increase	percent
	Via DSG	additional grant	overall	Rates	amount	increase
Pupil Led Factors	£	£	£	£	£	
Basic per-pupil rate of £97 for primary pupils	3,394	119	3,513	3,597	84	2.4%
Basic per-pupil rate of £137 for key stage 3 pupils	4,785	168	4,953	5,072	119	2.4%
Basic per-pupil rate of £155 for key stage 4 pupils	5,393	190	5,583	5,717	134	2.4%
Deprivation Primary (FSM ever 6)	705	104	809	830	21	2.6%
Deprivation Secondary (FSM ever 6)	1,030	152	1,182	1,210	28	2.4%
Deprivation Primary (FSM)	480		480	490	10	2.1%
Deprivation Secondary (FSM)	480		480	490	10	2.1%
IDACI F Primary	230		230	235	5	2.2%
IDACI F Secondary	335		335	345	10	3.0%
IDACI E Primary	280		280	285	5	1.8%
IDACI E Secondary	445		445	455	10	2.2%
IDACI D Primary	440		440	450	10	2.3%
IDACI D Secondary	620		620	635	15	2.4%
IDACI C Primary	480		480	490	10	2.1%
IDACI C Secondary	680		680	695	15	2.2%
IDACI B Primary	510		510	520	10	2.0%
IDACI B Secondary	730		730	750	20	2.7%
IDACI A Primary	670		670	685	15	2.2%
IDACI A Secondary	930		930	950	20	2.2%
Prior Attainment (Y1-6 Early Years Foundation Sta	1,155		1,155	1,185	30	2.6%
Prior Attainment (Y7 - Y11 LPA)	1,750		1,750	1,790	40	2.3%
English as Additional Language (3 year EAL)	580		580	595	15	2.6%
English as Additional Language (3 year EAL)	1,565		1,565	1,605	40	2.6%
Mobility Primary	945		945	970	25	2.6%
Mobility Secondary	1,360		1,360	1,395	35	2.6%
School Led Factors						
Lump Sum Primary	128,000	4,510	132,510	135,700	3,190	2.4%
Lump Sum Secondary	128,000	4,510	132,510	135,700	3,190	2.4%
Sparsity Primary Maximum	56,300		56,300	57,700	1,400	2.5%
Sparsity Secondary Maximum	81,900		81,900	83,900	2,000	2.4%
Split sites						
Prior to 24/25 Base local formula	£47,692		£47,692			
Prior to 24/25 Per pupil local formula	£63.64		£63.64			
New 24/25 NFF Split Site Formula Maximum before taper effect				£81,400	Better than GCC formula	
Minimum Per Pupil Level (MPPL) Uplift		MSAG equivalent				
Primary	4,405	143	4,548	4,655	107	2.4%
Secondary	5,715	195	5,910	6,050	140	2.4%

An Area Cost Adjustment (ACA) to reflect geographical variation in both the general labour market (GLM) and in teacher pay scales will also be applied to the above 2024/25 amounts. For Gloucestershire the ACA is 1.0063.

A comparison of the NFF rates since 2022/23 is also shown in **Annex B**.

0.5% transfers from the schools block

Local authorities continue to be able to transfer up to 0.5% of their total schools block allocations to other blocks of the Dedicated Schools Grant (DSG), with schools forum approval.

Actions if there is a deficit, or surplus, in the funds needed to allocate at the 100% NFF level.

The exact amount of any balance remaining will not be known until final updated census data and the final DSG for 2024/25 is issued in December 2023. In 2023/24 we were very close to having a shortfall in the Schools Block, at indicative 2023/24 budget stage the headroom was £0.780m, but by the actual DSG announcement in December 22 this dropped to only £92k headroom to deliver the NFF in full.

On current estimates using the 2024/25 NFF rates and the 2023/24 census data there is approximately £0.687m (0.14%) of the schools block remaining after funding

for growth and delegated budgets at the 100% NFF level. If, like last year, when the final DSG is announced in December 2023 we find it has reduced by a similar amount, then there could be a shortfall in the funding needed. It would therefore be prudent to agree in advance what should happen if there is a shortfall following the December 2023 DSG announcement and census updates.

If there is a shortfall in the schools block DSG funding needed to allocate budgets at the 100% NFF level, then it is proposed that all funding factor rates including the MFG, would be reduced by the same percentage to balance to the funds available. This would not include the Minimum Per Pupil Level (MPPL) funding rates as these are fixed by the DfE and not allowed to be reduced. This would follow the same action that was agreed by the Forum when there was a shortfall in 2019/20. For illustrative purposes only, a £1m shortfall would require an approximate 0.3% reduction in the NFF rates, a £100,000 shortfall would require an approximate 0.03% reduction.

If a surplus balance is remaining after taking account of growth funding and allocating funding to schools at the 100% NFF level, then following the Schools Forum decision in each of the last two years to utilise any surplus in the schools block to support the 1 in 30 model, it is proposed that any schools block surplus is utilised in the same way in 2024/25.

Recommendation 2

The Schools Forum agree the basis on which the formula will be allocated for 2024/25 is in line with their previous stated intention to match the NFF method as closely as possible and to utilise any surplus remaining in the schools block to support the 1 in 30 model. If there is any shortfall in the funding needed that will be covered by reducing all NFF factor rates (except the MPPL) by the same percentage.

5. De-delegated budgets

A draft consultation paper regarding de-delegated budgets for 2024/25, is included in the Forum papers for members' feedback (Annex C). Following review, we intend to consult with maintained schools during October, before making recommendations to the November Forum meeting.

6. High Needs Block

The indicative figures for the high needs block for 2024/25 show an increase of £3.169m (3.4%). This is lower than the previous 4 years, which have all seen final increases of over £6m.

There is a separate high needs report on the agenda which details the impact of this funding and the latest actions and trends.

7. Central Schools Services Block (CSSB)

The CSSB includes funding for on-going responsibilities of Local Authorities for the statutory duties that they hold for both maintained schools and academies. It includes funding for copyright licences, education support and centrally retained duties. The allocation is based on a formula using pupil numbers (90%), free school meals (Ever

6, 10%) with an area cost adjustment applied. The indicative rate per pupil for 2024/25 is up by £1.45 to £38.43 which is an overall increase of £0.121m (3.9%) in the block total, however £0.072m of the increase relates to an increase in copyright licence fees leaving an increase of just £0.048m (1.6%) for education support and centrally retained duties.

8. Early Years Block

The DfE has not announced any indicative 2024/25 figures for the DSG early years block. The early years figure included as part of the DSG in this report is therefore currently still at the 2023/24 level of £37.829m and is based on the census which took place in January 2023 with a recent update to funding in July 2023.

In the Spring budget 2023 the DfE announced that it would be increasing the hourly rates for the existing entitlement for the Autumn and Spring terms and this would be allocated through a supplementary grant. The rates for Gloucestershire were as set out in the table below.

	Current rate per hour £	Increase £	Revised rate £
3 & 4 year olds	4.87	0.33	5.20
2 year olds	5.73	1.87	7.60
Pupil premium	0.62	0.04	0.66
Disability Access Fund (per pupil)	828	53	881

The uplift has been passed to providers, as agreed by the Early Years Forum, and added to the base rate. Published details about the grant and the total funding available is expected by the end of September.

- The DfE also announced that the entitlement offer would be expanded to provide:
- 15 hours free entitlement for all 2 years of working parents from April 2024
 - 15 hours free entitlement for all over 9 month olds of working parents from September 2024.
 - In April 2025 this would be raised to 30 hours for those above 9 months.

The DfE has recently consulted on the formula for the expanded offer and the illustrative rates for 2024/25 are based on a new offer and include IDACI data to indicate deprivation. The illustrative rates that the LA will receive are £7.50 per hour for 2 years olds and £10.18 for under 2 year olds.

In October the DfE should advise us of our share of the £12 million fund for Local Authorities to plan for the delivery of the expanded childcare offer, along with criteria and timeframe for spending it. The ongoing impact of the expansion of the offer on Local Authority teams is still being assessed but further staff resource will be required to manage the significant increase in claims that require processing, Inclusion and SEN support for the increased number of children in settings with additional needs, increased demand for business, sufficiency and quality support. Resource implications will be set out at the January Forum.

The provisional early years DSG block funding for 2024/25 will be notified in December 2023 with updates in July 2024 and July 2025.

9. Next steps/timetable

December 2023 – announcement of Dedicated Schools Grant for 2024/25 updated for data changes arising from the October 2023 school census and other censuses for additional needs.

11th January 2024 – Forum to agree final recommendations on the school funding formula for 2024/25

29^h February 2024 – Individual 2024/25 school budgets issued.

Number of schools on the minimum per pupil funding level (MPPL), or the minimum funding guarantee (MFG) based on the 2024/25 Indicative NFF

Primary

Min Size	Max Size	Total	MPPL Uplift		Receiving MFG	
		Schools	Schools	%	Schools	%
>=0	<100	58	0	0%	1	2%
>=100	<200	84	0	0%	0	0%
>=200	<300	56	8	14%	1	2%
>=300	<400	23	9	39%	0	0%
>=400	<500	17	11	65%	1	6%
>=500	<600	3	2	67%	0	0%
>=600	<700	3	2	67%	0	0%
2024/25 APT Total		244	32	13%	3	1%
2023/24 APT Total		244	35	14%	35	14%
Movement		0	-3		-32	

Secondary

Min Size	Max Size	Total	MPPL Uplift		Receiving MFG	
		Schools	Schools	%	Schools	%
>=0	<100	0	0	0%	0	0%
>=100	<200	1	0	0%	1	100%
>=200	<300	1	0	0%	0	0%
>=300	<400	1	0	0%	1	100%
>=400	<500	1	0	0%	0	0%
>=500	<600	1	0	0%	0	0%
>=600	<700	2	0	0%	0	0%
>=700	<800	10	7	70%	0	0%
>=800	<900	8	1	13%	0	0%
>=900	<1000	3	1	33%	0	0%
>=1000	<1100	2	0	0%	0	0%
>=1100	<1200	6	0	0%	0	0%
>=1200	<1300	2	1	50%	0	0%
>=1300	<2000	3	0	0%	0	0%
2024/25 APT Total		41	10	24%	2	5%
2023/24 APT Total		41	10	24%	2	5%
Movement		0	0		0	

Sector	No of schools on Formula	% of schools	No of schools on MPPL	% of schools	No of schools on MFG	% of schools	No of schools on MPPL + MFG	% of schools
Primary	210	86%	31	13%	2	1%	1	0%
Secondary	29	71%	10	24%	2	5%	0	0%
Total	239	84%	41	14%	4	1%	1	0%

NFF and Additional Grants Comparison Increase from 22/23 to 23/24 & increases from 23/24 to 24/25	As per DfE Published tables Excludes Area Cost Adjustment (ACA)						Excluding MSAG		Including MSAG		Excludes any 24/25 MSAG		
	2022/23	22/23 Schools	2022/23	2023/24	2023/24	2023/24	23/24	23/24	23/24	23/24	2024/25	24/25	24/25
	DfE Rate	Supplementary	DSG & SSG	DfE Rate	2023/24	DSG & MSAG	increase	Overall	increase	Overall	NFF	Overall	Overall
	Via DSG	Grant (\$SG)	overall	Via DSG	MSAG	overall	on 22/23	percent	on 22/23	percent	Rates	increase	percent
Pupil Led Factors													
	£	£	£	£	£	£	£	£	£	£	£	£	£
Basic per-pupil rate of £97 for primary pupils	3,217	97	3,314	3,394	119	3,513	80	2.4%	199	6.0%	3,597	84	2.4%
Basic per-pupil rate of £137 for key stage 3 pupils	4,536	137	4,673	4,785	168	4,953	112	2.4%	280	6.0%	5,072	119	2.4%
Basic per-pupil rate of £155 for key stage 4 pupils	5,112	155	5,267	5,393	190	5,583	126	2.4%	316	6.0%	5,717	134	2.4%
Deprivation Primary (FSM ever 6)	590	85	675	705	104	809	30	4.4%	134	19.9%	830	21	2.6%
Deprivation Secondary (FSM ever 6)	865	124	989	1,030	152	1,182	41	4.1%	193	19.5%	1,210	28	2.4%
Deprivation Primary (FSM)	470		470	480		480	10	2.1%	10	2.1%	490	10	2.1%
Deprivation Secondary (FSM)	470		470	480		480	10	2.1%	10	2.1%	490	10	2.1%
IDACI F Primary	220		220	230		230	10	4.5%	10	4.5%	235	5	2.2%
IDACI F Secondary	320		320	335		335	15	4.7%	15	4.7%	345	10	3.0%
IDACI E Primary	270		270	280		280	10	3.7%	10	3.7%	285	5	1.8%
IDACI E Secondary	425		425	445		445	20	4.7%	20	4.7%	455	10	2.2%
IDACI D Primary	420		420	440		440	20	4.8%	20	4.8%	450	10	2.3%
IDACI D Secondary	595		595	620		620	25	4.2%	25	4.2%	635	15	2.4%
IDACI C Primary	460		460	480		480	20	4.3%	20	4.3%	490	10	2.1%
IDACI C Secondary	650		650	680		680	30	4.6%	30	4.6%	695	15	2.2%
IDACI B Primary	490		490	510		510	20	4.1%	20	4.1%	520	10	2.0%
IDACI B Secondary	700		700	730		730	30	4.3%	30	4.3%	750	20	2.7%
IDACI A Primary	640		640	670		670	30	4.7%	30	4.7%	685	15	2.2%
IDACI A Secondary	890		890	930		930	40	4.5%	40	4.5%	950	20	2.2%
Prior Attainment (Y1-6 Early Years Foundation Sta	1,130		1,130	1,155		1,155	25	2.2%	25	2.2%	1,185	30	2.6%
Prior Attainment (Y7 - Y11 LPA)	1,710		1,710	1,750		1,750	40	2.3%	40	2.3%	1,790	40	2.3%
English as Additional Language (3 year EAL)	565		565	580		580	15	2.7%	15	2.7%	595	15	2.6%
English as Additional Language (3 year EAL)	1,530		1,530	1,565		1,565	35	2.3%	35	2.3%	1,605	40	2.6%
Mobility Primary	925		925	945		945	20	2.2%	20	2.2%	970	25	2.6%
Mobility Secondary	1,330		1,330	1,360		1,360	30	2.3%	30	2.3%	1,395	35	2.6%

NFF and Additional Grants Comparison Increase from 22/23 to 23/24 & increases from 23/24 to 24/25	As per DfE Published tables Excludes Area Cost Adjustment (ACA)						Excluding MSAG		Including MSAG		Excludes any 24/25 MSAG		
	2022/23	22/23 Schools	2022/23	2023/24	2023/24	2023/24	23/24	23/24	23/24	23/24	2024/25	24/25	24/25
	DfE Rate	Supplementary	DSG & SSG	DfE Rate	2023/24	DSG & MSAG	increase	Overall	increase	Overall	NFF	Overall	Overall
	Via DSG	Grant (\$SG)	overall	Via DSG	MSAG	overall	on 22/23	percent	on 22/23	percent	Rates	increase	percent
School Led Factors													
	£	£	£	£	£	£	£	£	£	£	£	£	£
Lump Sum Primary	121,300	3,680	124,980	128,000	4,510	132,510	3,020	2.4%	7,530	6.0%	135,700	3,190	2.4%
Lump Sum Secondary	121,300	3,680	124,980	128,000	4,510	132,510	3,020	2.4%	7,530	6.0%	135,700	3,190	2.4%
Sparsity Primary Maximum	55,000		55,000	56,300		56,300	1,300	2.4%	1,300	2.4%	57,700	1,400	2.5%
Sparsity Secondary Maximum	80,000		80,000	81,900		81,900	1,900	2.4%	1,900	2.4%	83,900	2,000	2.4%

Split sites

Prior to 24/25 Base local formula	£46,567		£46,567	£47,692		£47,692	£1,125	2.4%	1,125	2.4%			
Prior to 24/25 Per pupil local formula	£62.14		£62.14	£63.64		£63.64	£1.50	2.4%	2	2.4%			
New 24/25 NFF Split Site Formula Max											£81,400	Better than GCC formula	

Minimum Per Pupil Level (MPPL) Uplift

	SSG equivalent			MSAG equivalent									
Primary	4,265	119	4,384	4,405	143	4,548	21	0.5%	164	3.7%	4,655	107	2.4%
Secondary	5,525	162	5,687	5,715	195	5,910	28	0.5%	223	3.9%	6,050	140	2.4%

MFG/Funding Floor

22/23	2.00%	23/24	0.50%	24/25	0.50%
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