

**REPORT TITLE: Children & Families Capital Programme Update**

<b>Cabinet Date</b>	23 <sup>rd</sup> November 2022
<b>Cabinet Member</b>	Cllr Philip Robinson, Cabinet Member for Education, Skills and Bus Transport
<b>Key Decision</b>	Yes
<b>Purpose of Report</b>	To approve changes to the previously approved Children & Families Capital Programme.
<b>Recommendations</b>	<p>To approve the changes to the Children &amp; Families Capital Programme as set out in the report:</p> <ol style="list-style-type: none"> <li>1. An addition of £4.600 million for the High School Leckhampton funded by £3.520 million from unallocated basic need and £1.080 million s106 contribution.</li> <li>2. An addition of £441k developer contributions and a transfer of £441k grant to unallocated Basic Need Grant.</li> <li>3. An addition of £18k s106 contribution towards the Dursley C of E Primary capital project.</li> </ol>
<b>Reasons for recommendations</b>	County Council approved the Children & Families Capital Programme for 2022/23 on 16 <sup>th</sup> February 2022. This paper provides an update of individual schemes within this programme.
<b>Resource Implications</b>	All proposed changes to the Children and Families Capital Programme are fully funded by capital grant, developer contributions and revenue contributions.

<b>Background Documents</b>	<ul style="list-style-type: none"> <li>• Medium Term Financial Strategy (MTFS) - Council Budget 2022/23</li> <li>• Gloucestershire County Council's School Places Strategy 2021-2026</li> <li>• Gloucestershire County Council's SEND Commissioning Strategy 2019-24</li> </ul>
<b>Statutory Authority</b>	<p>Section 106 of the Town and Country Planning Act 1990</p> <p>The Department for Levelling up, Housing and Communities Guidance: Planning Obligations: Use of planning obligations and process for changing obligations available from: <a href="https://www.gov.uk/guidance/planning-obligations">https://www.gov.uk/guidance/planning-obligations</a></p> <p>Department for Education Guidance: Securing Developer Contributions for Education (2019) available from: <a href="https://publishing.service.gov.uk">Securing developer contributions for education (publishing.service.gov.uk)</a></p>
<b>Divisional Councillor(s)</b>	Councillor Emma Nelson, Councillor Rebecca Halifax, Councillor Andrew Miller, Councillor Wendy Thomas.
<b>Officer</b>	<p>Name: Gareth Vine / Clare Medland, Joint Head of Commissioning for Learning</p> <p>Tel. no: 01452 328686</p> <p>Email: <a href="mailto:clare.medland@gloucestershire.gov.uk">clare.medland@gloucestershire.gov.uk</a></p> <p>Email: <a href="mailto:Gareth.Vine@gloucestershire.gov.uk">Gareth.Vine@gloucestershire.gov.uk</a></p>
<b>Timeline</b>	Cabinet meeting 23 <sup>rd</sup> November 2022 - Updates to Cabinet on further changes to the programme as required.

## Background

1. County Council approved the 2022/23 Children's & Families Capital programme at its meeting on 16<sup>th</sup> February 2022. This report provides an update to various schemes agreed in this programme.

### Proposed changes to the approved capital programme

#### 2. High School Leckhampton

Further to the update report at the June Cabinet meeting the cost exercise for the delivery of the new High School, Leckhampton, has been completed. The total cost for the scheme which includes the additional costs associated with a number of external works, offsite highways works, utility connections and the possible re-routing of a public right of way across the site, is £34.600 million.

There is a £1m S106 contribution from the Farm Lane Leckhampton development secured to be used towards capital works to extend remodel upgrade and improve capacity and suitability of Bournside Secondary School, Balcarras Secondary School or Chosen Hill Secondary School to allow for an additional 49.5 places to be provided. The development is closest to the new High School and was secured prior to the decision to establish the new school. Pupils from the development are now attending the High School Leckhampton. A deed of variation is being sought to allocate the funding to be used towards this development.

It is therefore proposed to increase the budget by £4.600 million by transferring £3.520 million from unallocated basic need grant together with £1.080 from the S106 development at Farm Lane (subject to the successful deed of variation).

### Section 106 Developer contributions

#### 3. Various schemes

The Council is in receipt of a number of developer S106 contributions from housing developments. The Council has completed capital schemes to provide additional places and funded these schemes from Basic Need grant pending receipt of the contributions to ensure the additional places were in place as part of a larger capital project. The table below sets out the contributions, totalling £441k, which are proposed be used to replace some of the grant that was used to deliver each scheme, thereby making £441k grant funding available to fund other priority capital projects.

Development	To be used for	Amount	Capital scheme
Land at Kingshill Development, London Rd, Cirencester	Improvements to capacity at the new primary school being built next to the Cirencester Kingshill School in Cirencester	<b>£281,851.28</b>	Watermoor C of E Primary replacement School

Land south of 205 Leckhampton Road, Cheltenham	Extending, remodelling, upgrading and improving capacity of Bournside Secondary School, Cheltenham	<b>£31,015.38</b>	Bournside School expansion
Land at former Police HQ, Lansdown, Cheltenham	Capital works to extend, remodel, upgrade and improve capacity and suitability of Bournside Secondary School	<b>£80,353.86</b>	Bournside School expansion
Former Blackbridge Allotment site, Stroud Rd, Gloucester	Extending, remodelling, upgrading and improving the capacity of Calton Primary School	<b>£47,459.89</b>	Calton Primary School 1FE expansion
<b>Total</b>		<b>£440,680.41</b>	

#### **4 Dursley C of E Primary School**

The Council has received £292k s106 contribution in respect of a housing development at the former Lister Petter site in Dursley to be used towards increasing the number of places at Dursley C of E Primary School. £274k was approved by Cabinet in December 2018 towards a remodelling project at the school and it is proposed to allocate the balance of £18k towards this project.

#### **5. Wave 15 Free School bids for special schools**

In June 2022 the DfE announced guidance for LA's to apply for new special free schools. The Local Authority has identified the need for additional specialist SEND provision in county to respond to the growing demand for places. After considering the criteria for funding together with the need for additional places the council has submitted bids for two new free special schools to meet the county's needs. Decisions on successful bids are expected Spring 2023.

#### **Overall Change to Capital Programme**

**6.** As a result of the above changes the Children & Families Capital Programme will increase by £1.539 million.

## Capital Spend 2022/23

7. The revised annual budget for the 2022/23 Schools capital programme is £33.557 million. The financial year spend as at the end of August 2022 was £10.811 million. Further details can be found in Appendix A.

## Options

8. (1) To approve the recommendations and note the changes to the Children & Families Capital Programme to enable the schemes to proceed.

(2) To not approve the recommendations to provide additional places or agree funding to ensure delivery of existing approved schemes.

## Risks

9. **Risk of overspend against individual schemes.** This will be reduced by effective management of the programme and suppliers by the Council's Asset Management and Property Services and will be overseen by the Head of Commissioning for Learning.

10. **Risk of insufficient capital reserves to meet future needs.** The future planned schemes will be carefully designed to ensure efficient use of limited resources while ensuring high quality design and specification to deliver what is required. Future spend to be monitored by Head of Commissioning for Learning with consideration as to whether contingency reserves need to be secured through a GCC capital bid.

11. **Risk that school capacity exceeds demand.** Pupil forecasts for each area within the county are reviewed on an annual basis to provide assurance that any school expansion is timed to meet expected increase in need for places as seen by the proposals in this report. This enables the Head of Commissioning for Learning to reallocate funding to those schemes where there is the most pressing need when these forecasts alter.

12. **Risk that schools are not expanded in time to meet the demand for additional places.** The forecasting approach enables the council to effectively plan ahead to mitigate this. In addition, where permanent expansion cannot be achieved within necessary timescales, temporary arrangements can be put in place to meet need and costs are factored into the planning for this. In terms of special school places, lack of capacity would result in children being placed in non-maintained independent schools, but this would have a significant impact on the dedicated schools grant revenue budget.

13. **Risk that Covid and supply chain issues delay proposed schemes.** We are getting reports from contractors of significantly increasing costs and potential longer lead in times for materials. We are working with schools and contractors to monitor the situation and assess the need for any mitigation measures to ensure continuity of school provision. This will continue to be monitored monthly and mitigation measures will be put in place where necessary.

## **Climate change implications**

**14.** Where applicable the capital works will support the Council's Climate Change Strategy through delivering buildings which strive for net zero emissions associated with the construction materials and the whole life running costs of the buildings themselves.

## **Equality implications**

**15.** These decisions will ensure the council meets its statutory duties to provide sufficient, accessible school places and improve the facilities and provision for children and young people, regardless of their level of need, background, and status.

**16.** The individual schemes will be subject to user audit so that their impacts on all groups of society, including those with a protected characteristic(s), are assessed and mitigated where appropriate.

## **Data Protection Impact Assessment (DPIA) implications**

**17.** A DPIA is not required for this decision because it does not involve the collection, storage, or use of personal data.

## **Social value implications**

**18.** The Council will seek where possible to ensure projects maximise the additional social, economic, and environmental benefits to the local area, and consider the recently adopted Council social value policy.

## **Consultation feedback**

**19.** Consultation has taken place with the Lead Cabinet Member, service areas, schools, and other organisations where appropriate in the development of this strategy.

## **Officer recommendations**

**20.** Officers recommend that Cabinet adopts Option 1 and approves the proposed changes to the identified schemes for progression as necessary. This will enable the council to meet its statutory duties with regard to school place sufficiency and improving outcomes for children and young people in Gloucestershire.

## **Performance Management/Follow-up**

**21.** Each scheme will be subject to its own oversight and monitoring by the Head of Commissioning for Learning.

## Appendix A

### Schools Capital Programme 2022/23

Project	Budget Total	Spend Previous Years	Budget 2022/23	Spend to Date 2022/23	Budget Future Years
Advanced Design 20/21	135,640	112,288	23,352	0	0
Advanced Design 21/22	100,000	92,626	7,374	6,655	0
Advanced Design 22/23	100,000	0	100,000	5,239	0
Alderman Knight expansion	1,900,000	1,470,351	45,000	21,653	384,649
Ann Edwards Primary kitchen upgrade	170,000	0	170,000	351	0
Ashchurch Primary replace temps	1,103,561	1,060,021	25,000	0	18,541
Balcarras School hygiene suite	78,413	78,255	158	158	0
Basic Need Grant 2020/21	7,308,553	0	2,000,000	0	5,308,553
Basic Need Grant 2022/23	7,231,319	0	0	0	7,231,319
Belmont expansion	602,930	569,826	12,117	0	20,987
Bettridge remodelling & refurbishment	150,000	0	100,000	0	50,000
Bishops Cleeve New Primary School	11,000,000	778,879	10,221,121	168,586	0
Bishops Cleeve Primary additional places	225,284	225,000	284	0	0
Bourton-on-the-Water Primary expansion	1,003,500	950,438	53,062	0	0
Bourton-on-the-Water Primary, expansion	989,592	973,328	0	0	16,264
Cam Hopton Primary platform lift	55,000	8,954	46,046	3,615	0
Carbon Reduction in Education Properties	800,000	0	400,000	0	400,000
Caretakers Properties 22/23	30,000	0	30,000	144	0
Chipping Campden School Performing Arts	905,214	361,525	543,689	25,274	0
Chosen Hill School hygiene suite	105,820	105,611	208	208	0
Christ Church Primary s106 adaptations	152,668	152,668	0	0	0
Cirencester Kingshill s106 adaptations	137,960	83,322	54,638	52,086	0
Cirencester Primary replace classrooms	2,086,920	1,934,404	152,516	926	0
Cleeve School 1FE expansion	5,477,477	5,370,056	107,421	0	0
Cleeve School dining facilities	206,125	183,555	22,570	0	0
Cotswold School, 6th Form Accommodation	1,418,932	1,381,798	37,134	0	0
Dene Magna School remodelling	172,086	0	0	0	172,086
Dursley Primary remodelling	274,000	176,386	97,615	97,000	0
Early Years 18/19	88,928	540	88,388	0	0
Eastington Primary outdoor teaching area	89,227	88,149	1,078	0	0
Fairford Primary 2 classrooms	3,438,349	3,300,285	105,000	0	33,064
Farmors School s106 adaptations	244,667	188,063	56,604	0	0
Gardners Lane Primary 2 Class Extension	948,227	938,297	9,930	0	0
Gloucester Road Primary s106 adaptations	158,968	119,304	20,000	505	19,664
Gotherington Primary s106 expansion	196,259	8,500	0	0	187,759
Grangefield Primary, ICT/FFE	152,226	118,063	22,889	0	11,274
Great Oldbury Primary Academy ICT/FFE	350,000	102,135	5,000	0	242,865
Heart of the Forest SEMH provision	1,600,000	0	1,000,000	29,779	600,000
High Needs Provision Capital 22/23	6,461,767	0	300,000	0	6,161,767
High Needs Provision Capital 23/24	7,855,998	0	0	0	7,855,998
Hunts Grove, ICT/FFE	406,000	221,988	184,012	6,761	0
Leckhampton High School new school	29,910,000	24,182,397	4,817,603	5,967,177	910,000
Leckhampton Primary expansion	4,332,697	3,729,893	226,908	11,765	375,896
Longford Primary, ICT/FFE	271,000	232,062	16,518	0	22,420
Mitton Manor Pre-School	8,243	7,187	0	0	1,056
Mitton Manor Primary outdoor learning	68,696	67,824	872	0	0

<b>Project</b>	<b>Budget Total</b>	<b>Spend Previous Years</b>	<b>Budget 2022/23</b>	<b>Spend to Date 2022/23</b>	<b>Budget Future Years</b>
New Primary Special School	650,000	0	150,000	0	500,000
New SEMH Special School	9,750,000	5,855,915	3,872,969	2,365,201	21,116
Oak Hill Primary s106 adaptations	145,864	0	48,000	0	97,864
Pittville School expansion	264,232	258,802	5,430	0	0
Rednock School hygiene room	70,000	3,540	64,481	5,900	1,979
Rednock School sports hall	308,903	192,565	116,338	6,080	0
Rodborough Primary kitchen upgrade	180,000	0	180,000	280	0
School Kitchens Eco upgrade	353,534	0	353,534	168,354	0
Schools Condition Allocation 2022/23	4,416,620	0	0	0	4,416,620
Schools Condition Allocation 21/22	362,105	0	0	0	362,105
Schools Health & Safety 2021/22	214,318	214,318	0	520	0
Schools Health & Safety 22/23	150,000	0	150,000	40,471	0
Shurdington Primary expansion	1,458,614	1,453,649	926	926	4,039
St. David's Primary expansion	1,500,000	211,208	0	0	1,288,792
The Cotswold School expansion	5,800,000	5,456,301	143,699	12,157	200,000
The John Moore Primary expansion	2,252,809	2,236,690	16,119	18,838	0
Twynning Primary expansion	350,000	0	0	0	350,000
Warden Hill Primary replacement	7,509,838	1,466,586	4,851,215	1,294,540	1,192,037
Winchcombe Abbey Primary expansion	1,500,000	114,515	0	0	1,385,485
Winchcombe School expansion	4,746,781	4,591,823	94,047	-18,750	60,911
<b>General Schools Programme</b>	<b>142,485,863</b>	<b>71,429,892</b>	<b>31,150,863</b>	<b>10,292,399</b>	<b>39,905,108</b>
<b>Capital Maintenance Programme</b>	<b>4,741,999</b>	<b>2,336,087</b>	<b>2,405,912</b>	<b>518,696</b>	<b>0</b>
<b>Total Schools Capital Programme</b>	<b>147,227,863</b>	<b>73,765,979</b>	<b>33,556,775</b>	<b>10,811,094</b>	<b>39,905,108</b>