

DECISION TO LAUNCH PUBLIC CONSULTATION ON THE PRINCIPLES OF THE SEXUAL HEALTH SERVICES REVIEW FROM 29 JULY 2016 FOR A PERIOD OF TWELVE WEEKS

Cabinet Date	20 th July 2016
Public Health & Communities	Cllr. Andrew Gravells
Key Decision	Yes
Background Documents	Gloucestershire Sexual Health Strategy 2012-2017 Gloucestershire Sexual Health Needs Assessment - 2015 Sexual Health Services Review consultation questionnaire
Location/Contact for inspection of Background Documents	Background documents are available on the Gloucestershire County Council (GCC) website www.gloucestershire.gov.uk Or by request from Karen Pitney, Outcome Manager (Public Health) Email: Karen.Pitney@gloucestershire.gov.uk Tel: 01452328611
Main Consultees	Service users Partner organisations (health, social care, and voluntary sector) Existing service staff Service providers General public GCC elected members, including shadow Cabinet members for Public Health and Communities GCC Directors and Commissioners, e.g. children and families, adult social care

Planned Dates	<p>Scoping/Briefing paper presented at Commissioning Board – 15th March 2016</p> <p>Provider co-production meetings : 11th March 2016, 13th April 2016, 18th May 2016, 15th June 2016, 6th July 2016, 14th September 2106, 5th October 2016.</p> <p>Provider staff briefings: 17th March 2016, 12th July 2106</p> <p>Provider market engagement event – 6th April 2016</p> <p>Engagement with priority groups – 15th February 2016 to 30th May 2016</p> <p>Public Consultation – Friday 29th July 2016 (twelve weeks)</p>
Divisional Councillor	All divisions
Officer	<p>Sarah Scott, Director of Public Health Tel: 01452 328249 Email: Sarah.L.Scott@gloucestershire.gov.uk</p>
Purpose of Report	To seek Cabinet approval to go out to public consultation on the principles of the Sexual Health Services Review from 29 th July 2016 for a period of twelve weeks
Recommendations	<p>It is recommended that Cabinet:</p> <ol style="list-style-type: none"> 1. Approves the consultation principles for the Sexual Health Services review as set out in Paragraph 1.9 of this Report. 2. Authorises the Director Public Health to undertake a 12 week public consultation exercise commencing on the 29th July 2016 in accordance with the principles approved under Recommendation 1 of this Report. 3. Requires the Director Public Health to report the results of the consultation exercise undertaken in accordance with Recommendation 2 of this Report back to Cabinet as part of any proposals for the future delivery of Sexual Health Services in Gloucestershire.
.Reasons for recommendations	To enable Gloucestershire residents and key stakeholders to influence the direction of travel for the development of Sexual Health Services in Gloucestershire. The input of the key groups will help to ensure that Services are aligned to their needs and deliver value for money for the people of Gloucestershire.
Resource Implications	Spend in relation to the recommendations within this report will be within existing budget resources. Expenses beyond normal operational costs are not expected as part of this project.

MAIN REPORT CONTENTS

1. Background

Sexual Health Service Commissioning in Gloucestershire

1.1 The Health and Social Care Act 2012 brought about a change in the commissioning landscape in England. Prior to the Act sexual health services had been the sole responsibility of the National Health Service. Sexual health services in Gloucestershire are now commissioned across three organisations: Gloucestershire County Council (GCC); Gloucestershire Clinical Commissioning Group (GCCG); and NHS England (regional teams and Specialised Commissioning). As part of the 'new' commissioning arrangements GCC has responsibility for the commissioning of:

- Contraception, including services delivered by GP's which are outside of their General Medical Services (GMS) contract (implants and intrauterine contraception (IUS/IUD), and pharmacy interventions).
- Testing and treatment for sexually transmitted infections (STI), Chlamydia testing as part of the national chlamydia screening programme, and HIV testing.
- Sexual health aspects of psychosexual medicine.
- HIV prevention

1.2 The three commissioning bodies (GCC, GCCG, NHS England) coordinate sexual health service planning through the Sexual Health Strategic Partnership for Gloucestershire. This helps to ensure that there is a seamless patient pathway across Sexual Health Services in Gloucestershire.

The Current Service

1.3 The current service delivery model combines: abortion (commissioned by GCCG); HIV Treatment and Sexual Assault Referral Centre (commissioned by NHS England); and the county-wide Sexual Health Service (Integrated contraception and genitourinary medicine (GUM) and psychosexual medicine, commissioned by GCC). All of these Services are currently provided by Gloucestershire Care Services NHS Trust (GCS).

1.4 The Service operates under a hub and spoke delivery model, with GCS providing clinics in each district. This is complemented by service provision from GP's and Community Pharmacy across the county. Outside of the hub and spoke model, but still working closely with GCS services, are a number of targeted prevention services including: HIV prevention and testing (Eddystone Trust); Teenage Pregnancy Service (Gloucestershire Hospitals NHS Trust); and free condom distribution scheme C-Card (Prospects Youth Service). In addition to these services, General Practices provide all contraceptive solutions as part of their standard contract. GCC Public Health commissions additional services for the fitting of Intrauterine devices and systems (coils) and hormonal implants.

Sexual Health Needs Assessment

1.5 In 2015 a comprehensive assessment of sexual health need for Gloucestershire was completed. The aim of the needs assessment was to understand the successes, challenges, and opportunities associated with the sexual health of the people of Gloucestershire. The needs assessment identified some key challenges for Gloucestershire to improve sexual health in the area:

- Improving access to Sexual Health Services (either due to geographic location or service format)

- Understanding and responding to the sexual health needs of key vulnerable groups
- Focusing on prevention as a key intervention to improve the sexual health of people living in Gloucestershire, whilst reducing reliance on specialist treatment services
- Ensuring that both the requirements of the Health and Social Care Act 2012 and working across three commissioning bodies are addressed in the delivery of services to enable a seamless patient flow

1.6 There is clear evidence of inequalities in sexual health relating to age, ethnicity, sexuality, poverty and social exclusion. There is a need to address the sexual health needs of these particular groups, widen access to Services and reduce the impact of substance abuse on risk taking behaviour.

Gloucestershire Sexual Health Review

1.7 The GCC Public Health team are proposing to undertake a review of Sexual Health Services in Gloucestershire to establish if there is a more efficient and effective model for encouraging and enabling people to better protect their sexual health with a particular emphasis on relationships, consent, safety, and the prevention of disease and unplanned outcomes. This responds to challenges identified in the Sexual Health needs assessment, and the wider Gloucestershire County Council strategic direction. It also responds to the feedback received as part of GCC's consultation 'Together we can', which supports focusing services on those who have the highest need.

1.8 The review aims to develop cost effective approaches to the delivery of Sexual Health Services, focused on the needs of those who are most vulnerable to poor sexual health outcomes. This will be done in conjunction with the commissioners of other Sexual Health Services in the county to ensure a joined up approach.

Consultation on the Principles of Sexual Health Review

1.9 It is important that the people of Gloucestershire have the opportunity to influence how a new model of delivery for Sexual Health Services is developed. It is proposed that a public consultation is launched on the principles of the Sexual Health Service Review which will run for a twelve week period from 29th July 2016. The principles that the public will be consulted on are:

- **People should find it easy to access the care they need, regardless of the service they require or the location they attend.** This means people can easily move within the sexual health system and can expect a consistent standard of care.
- **Services provide care focused on need – ensuring those who most need help have access to specialist services targeted to their needs.** We know that there are some groups of people who are particularly vulnerable to poor sexual health outcomes. Services should be designed so that they are targeted to the needs of those groups.
- **Prevention of poor sexual health outcomes is a priority.** This means focusing on preventing people from having poor sexual health outcomes (such as unplanned pregnancy or sexually transmitted infections) through education, access to information, and targeted schemes for vulnerable or high-need groups.
- **Technology is used to allow people to access services most appropriate for them, and, where possible, choose online or self care.** This means that

information is easily accessible to allow individuals to access services most convenient for them and can choose the option of home and self sampling/testing services.

1.10 The feedback from the public consultation will be used to help shape the approach to the design of the future delivery model for Sexual Health Services. This will help to ensure that service specifications are produced which represent excellent value for money for the people of Gloucestershire, focused on those with the highest need.

2. Options

2.1 At this stage of the process it is important that service users, priority groups, and Gloucestershire residents have the opportunity to influence the Sexual Health Services Review. The feedback from the consultation will be incorporated into the design of the model, which will be presented in the final business case for decision by the Cabinet. As this review is considering a fundamental re-design of Sexual Health Services in Gloucestershire a full 12 week consultation will be carried out, therefore no other options for consultation have been considered.

3. Risk Assessment

3.1 The public consultation has been assessed as a level two risk; medium risk. The assessment is based on the following identified risks:

- Public engagement: The key risk is that the public consultation does not accurately reflect the demographics of Gloucestershire. This could impact on the value of the consultation findings in defining the direction of the Sexual Health Review. To mitigate this risk a range of media and approaches will be used to reach as wide a population base as possible, including face-to-face consultation through community agents or organisations who have established contact with key groups.
- Difficulties accessing priority groups: There are key groups in Gloucestershire who have higher need and poorer sexual health outcomes. These groups are also often considered 'hard to reach'. There is therefore a risk that they have limited opportunity to influence service model development. This risk is being mitigated by accessing these groups through community agents and organisations who already have good access to such groups and an established relationship. The consultation format will be adjusted to their needs to ensure engagement. Moreover, these groups have also been surveyed in response to their identification through the sexual health needs assessment. The outcomes from this will also be used to inform the Sexual Health Services Review.
- Over representation of some groups: Whilst the public consultation needs to adopt a targeted approach to ensure that the voice of hard to reach groups with some of the highest need is included, there is a risk that this is at the expense of the wider population of Gloucestershire. To mitigate this risk a range of formats are being used to ensure that the consultation is accessible to people across Gloucestershire, reflecting the range of demographics.
- Feedback does not agree with principles: The principles have been informed by a range of sources including the Sexual Health Needs Assessment, the strategic direction of GCC and the wider health economy. Feedback from the public will be integrated with these sources to influence the direction of the Sexual Health Services Review. Public feedback, whether supportive or challenging, is an important part of this process.

4. Officer Advice

4.1 Officer advice is to agree the recommendations set out in this report.

5. Equalities considerations

5.1 A Due Regard Statement, considering the equality duty, has been completed and accompanies this report.

5.2 Consideration of the likely equalities impact of the recommended option indicates that there is no disproportionate negative effect upon those with protected characteristics. The principles being consulted on aim to reduce inequalities that already exist for groups that have been previously identified through the Sexual Health Needs Assessment as having a higher burden of need and poorer access.

5.3 Cabinet Members should read and consider the Due Regard Statement in order to satisfy themselves as decision makers that due regard has been given.

6. Consultation feedback

6.1 Feedback from the public consultation will be collated and analysed by the GCC Public Health team. The outputs will be shared with partners through the Gloucestershire Sexual Health Strategic Partnership Group, and at the Gloucestershire Sexual Health Lead Provider Group. Stakeholders will have the opportunity to agree on changes to the principles of the Sexual Health Services Review, as informed by the outcomes of the public consultation.

6.2 The feedback from the consultation and how this affects the model of delivery of Sexual Health Services will be presented as part of the final business case.

7. Performance Management/Follow-up

7.1 The public consultation process will be managed by GCC Public Health Team. The GCC Public Health Team will also have responsibility for the analysis and presentation of feedback received through the consultation process. The integration of feedback from the consultation process in the service review principles will be the responsibility of the wider network of partners, organised through the Gloucestershire Sexual Health Strategic Partnership Group and the Gloucestershire Sexual Health Lead Provider Group.

Report Title	Decision to launch public consultation on principles of the Sexual Health Services Review from 29 th July 2016 for a period of twelve weeks
Statutory Authority	Health & Social Care Act 2012
Relevant County Council policy	<p>Meeting the Challenge 2 – Together We Can: Gloucestershire County Council Strategy 2015-2018 (updated 2016/17)</p> <p>Early Help and Children & Young People’s Plan</p> <p>Building Better Lives Policy</p> <p>Settled, Secure and Safe lives in Gloucestershire – a policy for supporting people in vulnerable circumstances.</p> <p>Active Individuals – Draft policy</p> <p>Active Communities</p>
Resource Implications	Spend in relation to the recommendations within this report will be within existing budget resources from the GCC Public Health Team.
Sustainability checklist:	
Partnerships	The Sexual Health Services Review is part of a partnership approach across the Gloucestershire health economy. Partners will also have the opportunity to engage with the public consultation as participants, and to interpret the outcomes through the Gloucestershire Sexual Health Strategic Partnership Group and the Gloucestershire Sexual Health Lead Provider Group. Both of these groups include the key providers and commissioners for Sexual Health Services across Gloucestershire.
Decision Making and Involvement	A wide variety of stakeholders will be included in the public consultation including: service users; key high-burden groups; and partner organisations. Hard to reach groups have also been targeted in pre-engagement exercises, including sex workers.
Economy and Employment	Poor sexual health can have adverse effects on person’s ability to access and remain in training, education, and employment. It can also negatively affect a person’s productivity.
Caring for people	Key groups with high burden of need and service users from across the demographic scope of Gloucestershire will be involved in pre-engagement and public consultation.

<p>Social Value</p> <p>Built Environment</p> <p>Natural Environment' including Ecology (Biodiversity)</p> <p>Education and Information</p>	<p>Traditionally hard-to-reach groups will be accessed through community agents or organisations who already have an established relationship with them.</p> <p>The Sexual Health Services Review has the opportunity to both treat and prevent ill health, and to allow vulnerable groups to remain productive members of their communities and places of work or training. The public consultation will be a key source of information in enabling this.</p> <p>No impact</p> <p>No impact</p> <p>Education and information will be key tools to help clients avoid contracting a sexual disease and to reduce the likelihood of them infecting others. There will also be education and information to support relationship and family planning choices.</p>
<p>Tackling Climate Change</p>	<p>Carbon Emissions Implications? Positive/ Neutral/Negative</p> <p>Vulnerable to climate change? Yes/ No/Maybe</p>
<p>Due Regard Statement</p>	<p>Has a Due Regard Statement been completed? Yes/No</p> <p>Yes - considerations included in main body of report</p> <p>A copy of the full Due Regard Statement can be accessed on GLOSTEXT via</p> <p>http://glostext.gloucestershire.gov.uk/uuCoverPage.aspx?bcr=1</p> <p>Alternatively a hard copy is available for inspection from Jo Moore, Democratic Services Unit, e-mail: jo.moore@gloucestershire.gov.uk.</p>
<p>Human rights Implications</p>	<p>None</p>
<p>Consultation Arrangements</p>	<p>This report describes the approach to the public consultation on the principles of the Sexual Health Services Review. The consultation is planned to commence on the 29th July 2016 and run for a period of twelve weeks. The public consultation feedback will be integrated into the agreed principles for delivery of sexual health, and ultimately the design of the sexual health delivery models.</p> <p>This consultation document will be made available online and in hard copy in a variety of locations, including at current</p>

	<p>service delivery points. Key groups who are traditionally considered hard to reach will be accessed through community agents and organisations who already have an established relationship, to ensure they are adequately represented in the consultation feedback</p>
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