

Gloucestershire County Council

The Pay Policy Statement

What is it?

This statement sets out the council's policies for the financial year 2014-2015 relating to the:

- remuneration of chief officers
- remuneration of the lowest paid
- relationship between the remuneration of the chief officers and employees who are not chief officers

Remuneration for the purposes of this statement includes:

- basic salary
- any other allowance or fee arising from employment
- pension
- redundancy pay

The term chief officer refers to those defined within the Localism Act. In simple terms the policy covers the Chief Executive and those posts which report directly to him/her and also the next management tier below (excluding any secretarial or clerical roles).

The term lowest paid is defined as a full time employee on the bottom point of grade B of the [Green Book pay scales](#). These are the lowest paid employees other than apprenticeships which are paid less to reflect the nature of the training and development role.

Why has it been developed?

Its purpose is to provide a clear and transparent policy to the public, which demonstrates accountability and value for money. The policy also meets the council's obligations under the Localism Act 2011 and the associated statutory guidance set out in the Openness and Accountability in Local Pay: Guidance under section 40 of the Localism Act (February 2012) together with the Code of Recommended Practice for Local Authorities on Data Transparency (September 2011).

The council's pay arrangements reflect the need to recruit, retain and motivate skilled employees to ensure high levels of performance balanced with accountability on the public purse. It recognises flexibility which is essential in delivering a diverse range of services and is underpinned by the principles of fairness and equality.

Who does it apply to?

The pay policy statement applies to both the lowest and the highest paid, excluding those employed in schools.

In many cases the pay arrangements are the same for all employees.

About the Council

The council is a large and complex organisation which is accountable for the provision of a wide range of key services to a population of in excess of 600,000.

These services range from the maintenance of over 3,300 miles of roads; managing the disposal of over 280,000 tonnes of waste; the provision of the county’s registration and coroner’s services; ensuring that the community are protected from illegal trading practices; planning for emergencies like the 2007 floods; and the provision of services for the most vulnerable children and adults in our communities. The council is also responsible for providing the Fire and Rescue Service and takes a leading role to promote a thriving economy through supporting economic regeneration. All these demands need to be balanced against a very tight resource base.

The nature of these services requires some of the management team to have a statutory role making them individually accountable in law for the services they provide. This includes the Chief Fire Officer and two directors who are accountable for safeguarding vulnerable adults and children.

The complexity and diversity of these services requires the senior management team to make judgements across a wide range of professional disciplines; work with key partners including government departments and local partners in health and the police; and manage considerable resources.

The senior management team is accountable for delivering these services within a gross budget of £773.9m, through a staff complement of 3,689 (including the Fire and Rescue Service) in addition to employing circa 6,000 in the county’s maintained schools.

It is essential for the maintenance of public services that councils and other public bodies can attract talented people into leadership roles, although this must be balanced with the prudent use of public funds. This was recognised in the government report written by Will Hutton and published in 2011 in which he concluded that there are significant differences between the salaries of chief executives and senior managers in councils, compared to private sector businesses. The summary from his report is published below;

“A comparison based on budget and turnover shows that executives in the private sector are consistently paid more, even where public sector executives are responsible for very large organisations. CEOs of companies with a turnover of

between £101 and £300 million earn more than twice their public sector counterparts, and the gap rises as turnover rises. The permanent secretary at the Home Office earned between £192,000 – £197,000 in 2009-2010, managing a turnover of £10 billion. Anyone running a private sector operation of that size is on a median package of £2.5 million. Unpublished PwC analysis found that total remuneration (again including pensions) for local authority chief executives was just 51 per cent of that for comparable private sector roles.”

Policy Statement

Job evaluation

1. The job evaluation (JE) process is applied to all jobs in the council unless the salary is set nationally, for example, Fire Fighters), including both the highest and lowest paid. JE is the process by which organisations evaluate job size. The biggest and therefore most highly paid job at the top and the smallest, lowest paid at the bottom. The council is committed to fairly determining pay in accordance with the equal pay legislation (now contained in the Equality Act 2010) and the local government ‘single status’ agreement 1997. The council applies nationally recognised job evaluation schemes, which were introduced in 2003 in consultation and agreement with our recognised trade unions.

Grades and salary bands

2. Once a job has been evaluated, the score will determine the pay grade or band that will apply to the post.
3. The pay scale that applies to chief officers is called [Executive Reward Bands](#). There are also two chief officer posts which are on a spot salary as follows:
 - The Chief Executive
 - The Chief Fire Officer, whose post is also a director with responsibility for a number of direct services
4. As well as using JE, the council determines and approves spot salaries and chief officer salary bands through a number of agreed processes. Firstly, consideration is given to any advice within the national terms and conditions, for the relevant group of employees, on the types of factors that should be taken into consideration when deciding salaries. These include the:
 - Joint Negotiating Committee for Chief Executives – national Salary Framework and Conditions of Service Handbook
 - Joint Negotiating Committee for Chief Officers – Constitution of Conditions of Service Salaries
 - National Joint Council for Local Government Services (‘Green Book’) conditions of service

- National Joint Council for Brigade Managers of Fire and Rescue Services, Constitution and scheme of conditions of service (5th edition) (‘Gold Book’)
5. Changes to pay scales are developed in consultation with the relevant recognised trade unions and final approval is either:
- The responsibility of the council’s Appointments Committee for senior manager pay, ensuring that those members who have been elected by the community of Gloucestershire are able to scrutinise, challenge and approve the pay and remuneration of the council’s senior managers. (Full details of the council’s Appointments Committee are set out in the [council’s constitution](#)). The following jobs currently attract a salary of £100,000 or over:
 - i. The Chief Executive
 - ii. The Strategic Finance Officer and Section 151 Officer
 - iii. The Director of Commissioning: Children’s Services and the Statutory Director of Children’s Services
 - iv. The Director of Commissioning and the Statutory Director of Adult Social Care
 - v. Chief Fire Officer
 - vi. The Chief Operating Officer
 - For other employees, where the pay scales are not defined nationally, approval lies with the council’s senior management.
 - Any future changes to salary scales for Chief Officers will be submitted to Full Council as an amendment to this Policy Statement.

Remuneration on recruitment

6. The same recruitment policies apply to all employees regardless of grade, including both the most senior officers and the lower paid, who take up a new appointment with the council.
7. Where there are difficulties in recruiting and it is shown the council are paying below the market rate for the job, a market rate supplement (MRS) may be paid.
8. The amount of the MRS is based on market rate data and is reviewed annually. The MRS is removed or adjusted when market data shows that it is appropriate to do so or otherwise at the council’s discretion. In the case of certain senior chief officers the MRS would be agreed by Appointments Committee and for all other employees it must be agreed by the Head of Paid Service.
9. Candidates are normally appointed on the minimum salary point of the grade for the post.

10. If a candidate is already being paid above the minimum point of the post they are applying for, the appointment may in some circumstances be on the next increment above their current salary, subject to the maximum of the grade.
11. The appointment of the Chief Executive and his/her direct reports, including any senior post which holds a statutory role, is undertaken by the Appointments Committee. Appointments to these roles are made within the approved salary range. Appointment of the Chief Executive is subject to the approval of full council.
12. Where it is necessary for a newly appointed employee to relocate in order to take up an appointment the council may, in exceptional circumstances, make a contribution towards the reimbursement of relocation expenses.
13. The council will only make interim appointments in exceptional circumstances, subject to an approved business case.
14. The Council is conscious of the need to secure value for money in the arrangements for all appointments, including the need to ensure any individual is not inappropriately enabled to achieve a more favourable position in respect of their tax arrangements (‘tax avoidance’) than might otherwise apply. The Council will have proper regard to this principle in determining the form of contract most appropriate to the particular circumstances of the engagement.

Increases and additions to remuneration

15. The council’s policy is to apply any nationally negotiated pay awards to employees at all levels of the council.
16. The council has removed the right to automatic salary progression for chief officers on the Executive Reward Bands. Incremental progression through the band is based on performance measured over a 12 month period. Increments are paid on 1st April each year subject to the performance review, and a minimum of six months service in post at that time. There is no provision for payment of an increment at any other time or in any other circumstances.
17. For employees on the Green Book pay scales, increments are awarded up to the maximum of the grade subject to the employee meeting the requirements of the job. Increments are paid on the 1st April each year, or six months after the start date (if starting date is between October and April) and there is no provision for the payment of an increment at any other time or in any other circumstances.

The use of bonuses

18. The council does not offer a bonus scheme.

Payment on ceasing to be employed by the council

19. Redundancy - The council operates the same redundancy policy for all staff, including chief officers and the lowest paid. The payment mirrors the statutory redundancy table but provides a multiplier of 1.75 and is paid on actual weekly pay. The discretionary application of a multiplier is permitted under the Local Government (Early Termination of Employment) (Discretionary Compensation) (England and Wales) Regulations 2006 (as amended) (LG Regulations 2006).
20. The Appointments Committee makes the decision to terminate the contract of those Chief Officers who report directly to the Chief Executive and will, when giving their approval, apply the council’s policy as set out in 19 above.
21. The council will only make a payment in respect of pension in line with the relevant pension scheme regulations and its [Pension Policy Statement](#) which applies to all those staff who are scheme members, irrespective of grade. For those posts that fall within the remit of the Fire Fighters’ Pension Scheme, redundancy pay is calculated using the statutory redundancy scheme but based on actual weeks’ pay, rather than the statutory minimum. This group fall outside the LG Regulations 2006 as detailed above and therefore the council does not have the discretion to consider enhancing the redundancy payment further.
22. Any payments made in respect of early retirement for fire fighters will be as per the provisions of the Fire Fighters Pension Scheme(s)

23. Re-engagement

24. The council does not re-engage ex employees who have left with a redundancy or pension payment, for at least two years, unless in exceptional circumstances e.g. where an employee may have retrained in an area of skills shortage. A business case is required before a final decision is made and where any regulations on abatement of pension apply, they would be enforced. The same policy applies to all employees.

Any other allowances arising from employment

The following allowances apply to all employees, with the exception of teachers and fire fighters.

Payment for acting up or additional duties

25. Those employees in senior management roles are expected to be flexible in managing changing requirements. Therefore honoraria would only be paid in exceptional circumstances at senior officer level.

26. In limited situations where when an employee may be required to complete work of a higher graded post or undertake duties outside the scope of their role, the council may consider a payment consistent with JE principles. Payments are subject to review and are only for limited periods.

Unsocial hours payments

27. The council does not have a policy to make unsocial hours payments to chief officers.
28. For other employees, the council recognises that certain roles and services require employees to work unsocial hours, or be available to work and therefore on standby. In these circumstances the council has a policy to provide additional payments or time off in lieu.

Recruitment and retention allowances

29. Whilst the council does not currently apply any recruitment or retention allowances it has the scope to locally agree such payments if necessary. The Appointments Committee would agree any such payments for chief officers and for all other employees the decision would be made by Head of Paid Service.

Car and motor cycle allowances

30. Reimbursement of approved business mileage is in accordance with the Council’s mileage rates. These rates, which mirror the HMRC mileage allowance payments, are reviewed annually.

Election duties

31. Returning Officer Payment – The council is obliged to appoint a county returning officer who has specific duties in relation to council elections. A payment is made in relation to this role, which is reviewed every four years, in line with the council election period.

Additional payments for fire officer posts

32. Any additional payments made to fire officer posts are in line with the National Joint Council for Local Authorities Fire and Rescue Services (known as the ‘Grey Book’) and the National Joint Council for Brigade Managers of Local Authorities Fire and Rescue Services (known as the ‘Gold Book’).

The relationship between the remuneration of chief officers and employees who are not chief officers

33. The council does not have a policy on pay multiples but recognises that the Hutton Review of Fair Pay in the Public Sector recommends a maximum ratio

of the highest remunerated post compared with the lowest remunerated post of 1:20.

34. In accordance with national guidance, the council uses the principle of pay multiples to give a wider understanding of the relationship between its highest and lowest paid. These multiples can be found [here](#)

Policy review

35. This policy will be reviewed no later than 31st March 2015 and thereafter on an annual basis.

36. The council may amend the policy at any time with full council approval. The revised version will be published on the website.

Publication of and access to information relating to the remuneration of chief officers

37. Further information is available in the following documents on the council’s website:

- [Statement of Accounts](#)
- [Pension Policy Statement](#)
- [Pay multiples](#)

GCC Staff Grading Structure ("Green Book Employees")

SCP	1 Apr 09	1 Apr 13	
5	£12,312	£12,435	B SCP
6	£12,489	£12,614	5-7
7	£12,787	£12,915	C SCP
8	£13,189	£13,321	7-11
9	£13,589	£13,725	
10	£13,874	£14,013	
11	£14,733	£14,880	
12	£15,039	£15,189	D SCP
13	£15,444	£15,598	11-17
14	£15,725	£15,882	E SCP
15	£16,054	£16,215	13-19
16	£16,440	£16,604	
17	£16,830	£16,998	F SCP
18	£17,161	£17,333	17-22
19	£17,802	£17,980	G SCP
20	£18,453	£18,638	19-27
21	£19,126	£19,317	
22	£19,621	£19,817	H SCP
23	£20,198	£20,400	23-31
24	£20,858	£21,067	
25	£21,519	£21,734	I SCP
26	£22,221	£22,443	28-36
27	£22,958	£23,188	
28	£23,708	£23,945	J SCP
29	£24,646	£24,892	34-42
30	£25,472	£25,727	
31	£26,276	£26,539	K SCP
32	£27,052	£27,323	38-46
33	£27,849	£28,127	
34	£28,636	£28,922	L SCP
35	£29,236	£29,528	43-49
36	£30,011	£30,311	
37	£30,851	£31,160	
38	£31,754	£32,072	
39	£32,800	£33,128	
40	£33,661	£33,998	
41	£34,549	£34,894	
42	£35,430	£35,784	
43	£36,313	£36,676	
44	£37,206	£37,578	
45	£38,042	£38,422	
46	£38,961	£39,351	
47	£39,855	£40,254	
48	£40,741	£41,148	
49	£41,616	£42,032	

These pay scales reflect the last negotiated pay award by the National Joint Council for Local Government Services which was in 2013.

Job Evaluation grades & points			
B	Up to 262 points	G	384 – 421 points
C	263 – 285 points	H	422 – 459 points
D	286 – 315 points	I	460 – 506 points
E	316 – 350 points	J	507 – 540 points
F	351 – 383 points	K	541 – 585 points
L	586 and above points		

Notice Periods	
Grades B-H	1 month
Grades I-J	2 Months
Grades K-L	3 Months

SENIOR REWARD BANDS

Salary	Reward Band	SCP
£161,235		1
£133,562		43
£129,090	10	42
£124,618		41
£120,146		40
£115,674		39
£111,202	9	38
£106,730		37
£103,114		36
£99,497		35
£95,881		34
£92,814	8	33
£89,746		32
£86,679		31
£83,611		30
£80,547	7	29
£77,483		28
£76,785		27
£74,818		26
£72,851		25
£71,147	6	24
£69,443		23
£67,739		22
£65,933		21
£64,331		20
£62,933	5	19
£61,535		18
£59,436		17
£58,538		16
£57,339		15
£55,941	4	14
£54,324		13
£53,585		12
£51,847	3	11
£50,608		10
£49,370		9
£48,337		8
£47,234		7
£46,536	2	6
£45,700		5
£45,091		4
£44,046		3
£43,001	1	2
£41,931		1

Pay scales were last revised in 2008.