### COMMISSIONING FOR RESIDENTIAL AND NURSING CARE HOME PROVISION IN GLOUCESTERSHIRE.

<table>
<thead>
<tr>
<th><strong>Cabinet Date</strong></th>
<th>6 June 2018</th>
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<tbody>
<tr>
<td><strong>Adult Social Care (Commissioning)</strong></td>
<td>Cllr Roger Wilson</td>
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<tr>
<td><strong>Key Decision</strong></td>
<td>Yes</td>
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<td><strong>Background Documents</strong></td>
<td>2017-19 Integration and Better Care Fund</td>
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| **Location/Contact for inspection of Background Documents** | Better Care Fund  
Contact: Mary Morgan  
Lead Commissioner for Older People  
T: 0300 421 1673  
M: 0776 6901 007  
mary.morgan2@nhs.net |
| **Main Consultees** | Care Home Providers  
Gloucestershire Care Partnership Association  
Older people who will be consulted through Healthwatch  
Clinical Commissioning Group  
Gloucestershire Hospitals NHS Foundation Trust  
Gloucestershire Care Services NHS Trust  
2gether NHS Foundation Trust  
Primary care through their locality boards |
| **Planned Dates** | Care Home Providers and Gloucestershire Care Partnership Association  
GCPA – April - September 2018  
Clinical Commissioning Group, Gloucestershire Hospitals NHS Foundation Trust, Gloucestershire Care Services NHS Trust, 2gether NHS Foundation Trust and Primary Care – June – September 2018  
Older People June – September 2018 |
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<tr>
<th><strong>Divisional Councillor</strong></th>
<th>All</th>
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| **Officer**              | Kim Forey, Director of Integration  
Tel. 0300 421 1628  
kimforey@nhs.net |
| **Purpose of Report**     | To approve a draft strategy for the commissioning of residential and nursing care provision in Gloucestershire. |
| **Recommendations**       | To approve for consultation the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire and to delegate authority to the Commissioning Director, Adults and DASS to commence a consultation on the Commissioning Strategy for Care Homes for Older People (Appendix A) |
| **Reasons for recommendations** | The Care Act 2014 recommends that Local Authorities undertake a detailed analysis of their local care provision.  
The draft strategy for the commissioning of residential and nursing care provision is designed to:  
- Meet the Council’s obligations under the Care Act  
- Meet The Council’s strategic vision and values  
Deliver on the Council’s priorities:  
- Protecting the most vulnerable people in our county  
- Building sustainable communities  
- Investing in vital services and infrastructure  
- Growing our economy |
| **Resource Implications** | £15,000 for the consultation programme which is within existing budget. |
MAIN REPORT CONTENTS

1. Background

1.1 Draft strategy for the commissioning of residential and nursing care provision in Gloucestershire

This is an overarching strategy setting out the key commissioning priorities and intentions for Older Peoples Care Home in Gloucestershire. It sits alongside both Council and NHS strategies and plans. In addition, Placed based Care Homes commissioning strategies and intentions are being developed for the 6 Districts within Gloucestershire. These will focus on specific areas of need for each District- allowing residents to understand the type of care homes in their area and care providers to understand the commissioning intentions of the Council/ CCG and allow them to shape their businesses accordingly.

1.2 Draft strategy for the commissioning of residential and nursing care provision in Gloucestershire plan development

At a national level the Local Government Association estimate that by 2020 there will be a funding gap of £5.8 billion and £1 billion of this is attributable to adult social care. There are specific pressures in Gloucestershire such as the ageing population, shortages in specialist accommodation and an over - supply of some care home provision.

The commissioning priorities are delivered against the backdrop of a number of financial constraints on local government and nationally. In 2017 and 2018 the Council took the opportunity to use an additional levy on Council Tax to fund the growing cost of social care.

The Council’s 2018/19 budget for Adults in the Medium Term Financial Strategy is £133.2m, which is 32.2% of the overall Council’s budget.

The Council is looking to commission services that promote independence through self-service and access to community based support. As of the end of March 2018 over 6,600 older people ( aged 65 or over) were receiving council funded long- term care
and support packages, i.e. community care, residential and nursing care (excluding those whose primary need related to learning disability or mental health).

The draft strategy for the commissioning of residential and nursing care provision in Gloucestershire has been developed taking account of the above and included the following considerations:

- **Evidence** – the service has gathered data and information from a range of sources to include demographic data, Care Quality Commission care home registration data and purchasing data of the Council and the Clinical Commissioning Group in order to inform production of the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire.

- **Content** – the content has been guided by direction given within the Care Act 2014, and the duties under Section 5 (market shaping and commissioning)

The key messages contained within the draft plan are broad enough to provide any flexibility to meet new and emerging changes and challenges. The proposed locality plans to be developed will help older people have a better understanding of their local care market and provide the care home market with clarity about how the Council and the Clinical Commissioning Board will commission and procure care home beds in the future.

- **Consultation** – the over-arching theme for consultation is to establish whether older people, care providers and our partners are comfortable with the content of the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire, with a particular focus on the key consultation questions set out in the strategy.

To ensure an “all inclusive“ approach is taken to the production of this draft strategy for the commissioning of residential and nursing care provision in Gloucestershire. A period of consultation will take place with:

- Care Home Providers
- Gloucestershire Care Partnership Association
- Older people
- Clinical Commissioning Group
With advice from the Council’s Consultation Team, the Service will be working with Healthwatch to consult older people at a locality level.

2. Options

The production of the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire is strongly recommended under the Care Act 2014: as such no alternative options have been presented in this report.

3. Risk Assessment

The production of the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire is strongly recommended under the Care Act 2014. Without it, the care market will have no clear direction regarding the future commissioning and procurement intentions of the Council and the Clinical Commissioning Group.

4. Officer Advice

The Commissioning Director, Adults and DASS’s professional opinion based on all available evidence and subsequent analysis is that the Cabinet approve this draft strategy and to commence consultation.

5. Equalities considerations

In developing the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire, the Service has referred to available demographic data and completed a Due Regard statement to accompany the draft strategy. The consultation programme will ensure that any issues identified in the Due Regard statement are addressed.
Cabinet Members should read and consider the Due Regard Statement in order to satisfy themselves as decision makers that due regard has been given.

6. Consultation Feedback

The Consultation process is outlined above. On completion, there will be

- Careful consideration of the comments and observations made to allow an opportunity to revise the content of the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire in line with public expectation;
- Resubmission of the final version to the Cabinet in November 2018 for formal approval
- Publication of the approved strategy in December 2018

7. Performance Management/Follow-up

7.1 Oversight during development stage

To maintain the necessary levels of oversight and scrutiny, it is intended that comments on the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire will be reported back to Cabinet and/or HOSC?

7.2 Post implementation

The strategy and an annual action plan will be monitored by the Gloucestershire Joint Commissioning Executive and Board on a regular basis. Regular briefings regarding progress against annual actions plans set against objectives will be provided to the Lead Cabinet Members for Adult Care.
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<tr>
<th><strong>Report Title</strong></th>
<th>Consultation on the draft strategy for the commissioning of residential and nursing care provision in Gloucestershire</th>
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<tbody>
<tr>
<td><strong>Statutory Authority</strong></td>
<td>The Care Act 2014</td>
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<tr>
<td><strong>Relevant County Council policy</strong></td>
<td>2017 -19 Integration and the Better Care Fund</td>
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<td><strong>Resource Implications</strong></td>
<td>£15,000 for the consultation programme which is within existing budget.</td>
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<td><strong>Sustainability checklist:</strong></td>
<td></td>
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<td><strong>Partnerships</strong></td>
<td>There will be extensive consultation with care home providers and various NHS stakeholders.</td>
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<td><strong>Decision Making and Involvement</strong></td>
<td>A formal decision is required of the Cabinet regarding format and content and approval given to take forward the draft strategy. The CCG Governing Executive will need to consider the Commissioning Strategy for Care Homes for Older People. Health Watch Gloucestershire will seek the views of Older People on the strategy.</td>
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<td><strong>Economy and Employment</strong></td>
<td>A sustainable older people’s care home market will provide employment opportunities across Gloucestershire.</td>
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<td><strong>Caring for people</strong></td>
<td>A sustainable older people’s care home market will support the needs of older people.</td>
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<td><strong>Social Value</strong></td>
<td>A vibrant and sustainable care home is an essential part of local communities</td>
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<td><strong>Built Environment</strong></td>
<td>N/A</td>
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<tr>
<td><strong>Natural Environment including Ecology (Biodiversity)</strong></td>
<td>N/A</td>
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<td><strong>Education and Information</strong></td>
<td>The draft strategy for the commissioning of residential and nursing care provision in Gloucestershire will provide residents of Gloucestershire with an understanding of the local provision for care homes</td>
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| Tackling Climate Change | Carbon Emissions Implications? / Neutral/  
Vulnerable to climate change? / Maybe |
|------------------------|------------------------------------------|
| **Due Regard Statement** | Has a Due Regard Statement been completed? Yes  
Yes - considerations included in main body of report  
A copy of the full Due Regard Statement can be accessed on GLOSTEXT via http://glostext.gloucestershire.gov.uk/uuCoverPage.aspx?bcr=1  
Alternatively a hard copy is available for inspection from Jo Moore, Democratic Services Unit, e-mail: jo.moore@gloucestershire.gov.uk. |
| **Human rights Implications** | To be completed |
| **Consultation Arrangements** | Public and stakeholder consultation is proposed as the next stage of development for this strategic plan |